#### Joint Appropriations Subcommittee on Justice and Public Safety

# Department of Public Safety: Community Corrections Overview

Lisa C. Fox

March 12, 2013



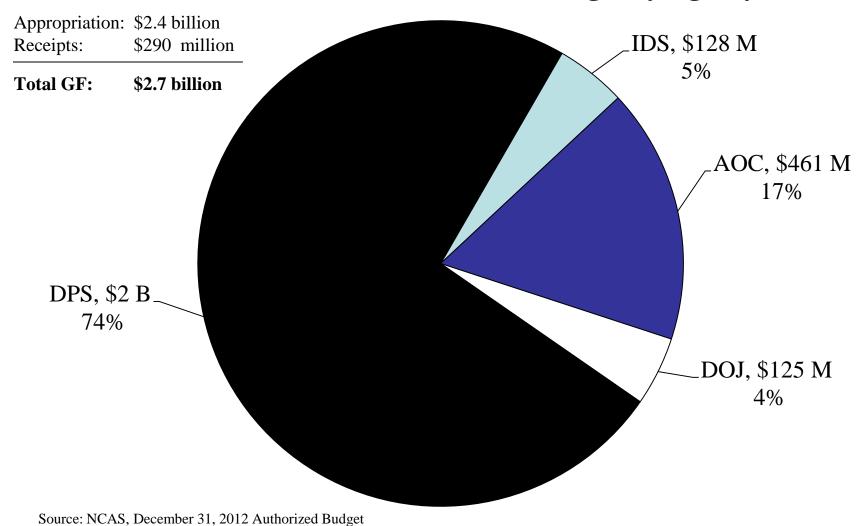
#### Coming Attractions

Today: Community Corrections Overview

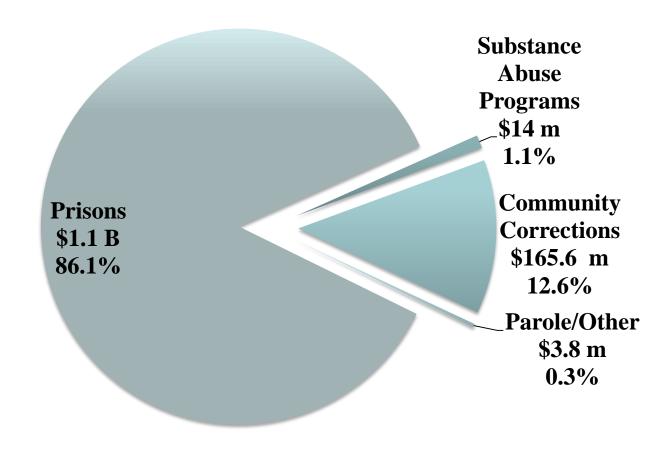
• Tomorrow: Division of Law Enforcement

• Thursday: Emergency Management & the National Guard

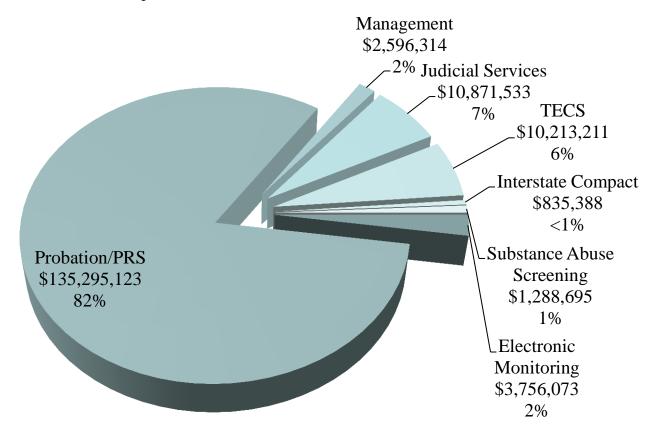
#### **FY 2012-13 JPS General Fund Budget by Agency**



#### FY 2012-13 Adult Correction Authorized Budget \$1.3 Billion



#### **Community Corrections FY 2012-13**



**Authorized Budget: \$165,671,936** 

FTE: 2,537

# Probation, Parole and Post-Release Supervision Defined

• Probation is a period of court-ordered community supervision of an offender as an *alternative* to imprisonment

• Parole is the conditional release of an offender prior to the end of his/her sentence.

• Post-Release Supervision (PRS) is a period of supervision after the completion of an active prison sentence.

### Community and Intermediate Punishment, Redefined

- Under Structured Sentencing, a clear distinction between Community and Intermediate Punishment
- Post-JRA, intermediate punishment does not include any particular conditions other than the defendant being placed on supervised probation
- Community punishment may now include any one or more of the new community and intermediate probation conditions

#### **Probation Conditions**

- House arrest with electronic monitoring
- Community Service
- Submit to 'quick dips' (up to 6 days per month)
- Substance abuse assessment, monitoring, or treatment
- Abstention from alcohol consumption and/or submitting to Continuous Alcohol Monitoring
- Educational or vocational training

#### Staffing

| Position   | FTE                         |
|--|-----------------------------|
| Management   | 28                          |
| Interstate Compact   | 14                          |
| Supervision Probation Officer/Surveillance Officer Chief Probation Officer Administrative Services | 2,232<br>1754<br>237<br>241 |
| Community Supervision  | 4.5                         |
| Electronic Monitoring  | 20                          |
| Judicial Services  | 235                         |
| Substance Abuse Screening  | 3                           |
| Total  | 2,536.5                     |

Source: OSBM, BEACON

#### Cost per Day

|  | Daily                    | Annual   |
|--|--------------------------|----------|
| Prison                                     | \$75.54                  | \$27,572 |
|  |                          |          |
| Community Corrections                      |                          |          |
| Offender Supervision                       | \$3.63                   | \$1,325  |
| Treatment for Effective Community Services | \$5.13                   | \$1,872  |
| Electronic Monitoring and GPS              | \$4.42                   | \$1,613  |
|  |                          |          |
| DART-Cherry                                | \$50.04/\$4,503 program  |          |
| Black Mountain                             | \$133.29/\$6,650 program |          |
| Drug Screening                             | \$4.96/\$1.85 per screen |          |
|  |                          |          |

#### Community/Intermediate Punishment

| Intermediate |        | Average Length | Cost    |
|--------------|--------|----------------|---------|
| Felony       | 11,570 | 30 Months      | \$3,267 |
| Misdemeanor  | 2,833  | 19 Months      | \$2,069 |
|              |        |                |         |
| Community    |        |                |         |
| Felony       | 4,550  | 24 Months      | \$2,613 |
| Misdemeanor  | 96,305 | 14 Months      | \$1,524 |

Source: NC Sentencing and Policy Advisory Commission, FY 2011-12 Structured Sentencing Report

#### Post-Release Supervision

|             | Time Supervised          | Cost      |
|-------------|--------------------------|-----------|
| B1-E Felons | 12 Months (Post-Release) | \$1306.80 |
| F-I Felons  | 9 Months (Post-Release)  | \$980     |

#### Offenders Under Supervision

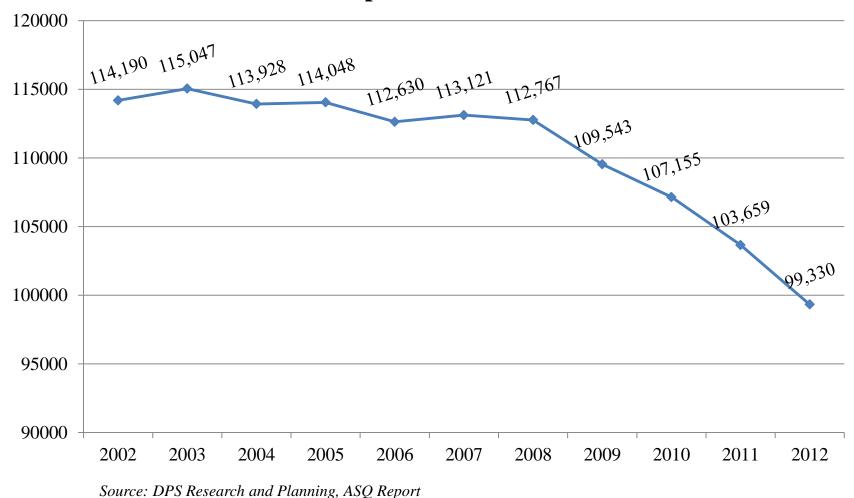
| Type of Supervision   |         |  |
|---|---------|--|
| Probation   | 100,300 |  |
| Post-Release  | 3,364   |  |
| Parole  | 1,706   |  |
| Total   | 105,370 |  |
| Daily Cost of Supervision: \$3.63 per offender<br>Supervision Fee: \$40 per month |         |  |

Source: DPS, ASQ Report 3/11/2013

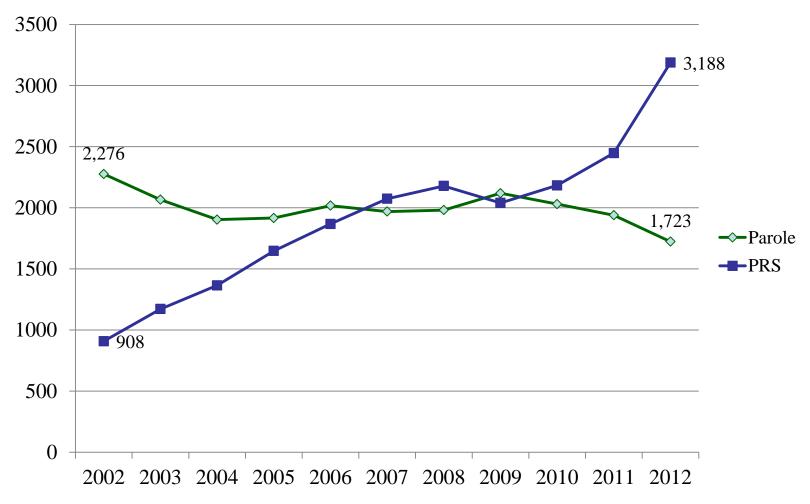
#### Levels of Supervision

| Level           | Number of Offenders |  |
|-----------------|---------------------|--|
| L1              | 7,094 (7%)          |  |
| L2              | 25,650 (24%)        |  |
| L3              | 27,336 (26%)        |  |
| L4              | 24,379 (23%)        |  |
| L5              | 4,678 (4%)          |  |
| Not Established | 14,723 (14%)        |  |

#### **Probation Population as of 12/31/2012**



#### **Parole & Post-Release Supervision Population**



Source: DPS Research and Planning, ASQ Report

#### Projected Staffing Requirements

Caseload Scenario: 60 offenders

| Fiscal Year | Projected<br>Population | Current PO<br>Staff | Required PO<br>Staff | Additional<br>POs Needed |
|-------------|-------------------------|---------------------|----------------------|--------------------------|
| FY 12-13    | 101,910                 | 1,504               | 1,520                | 16                       |
| FY 13-14    | 104,912                 | 1,709               | 1,749                | 40                       |
| FY 14-15    | 110,645                 | 1,709               | 1,844                | 135                      |
| FY 15-16    | 114,575                 | 1,709               | 1,910                | 201                      |
| FY 16-17    | 116,476                 | 1,709               | 1,941                | 232                      |

Current Vacancy Rate: 2.5%

Source: DPS, Legislative Report on Probation and Parole Caseloads, 3/1/2013

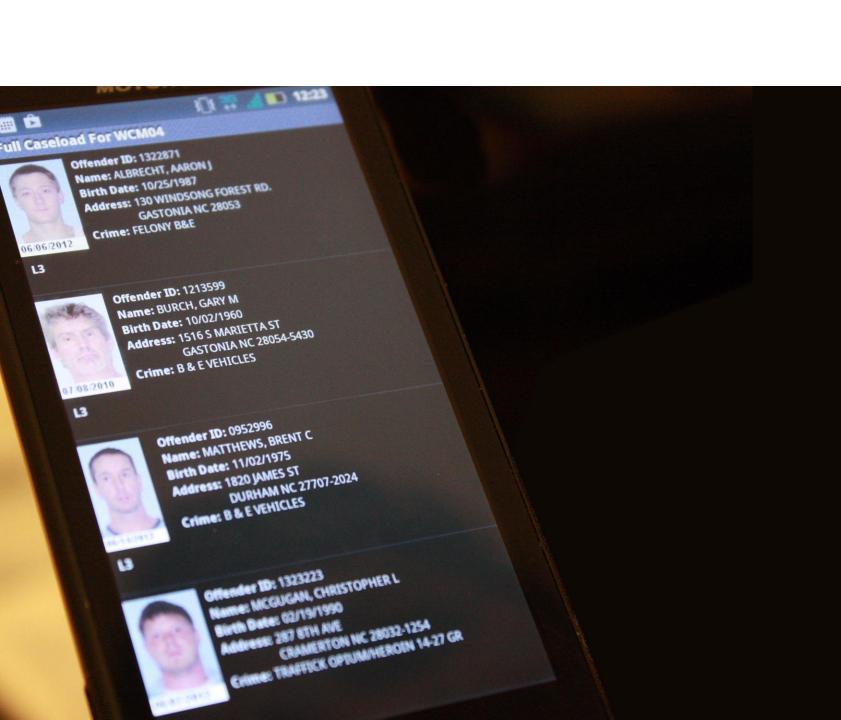
G.S. 15A-1343.2(c): "It is the goal of the General Assembly that, subject to the availability of funds, caseloads for probation officers supervising persons who are determined to be high or moderate risk of rearrest as determined by the Department's validated risk assessment should not exceed an average of 60 offenders per officer."

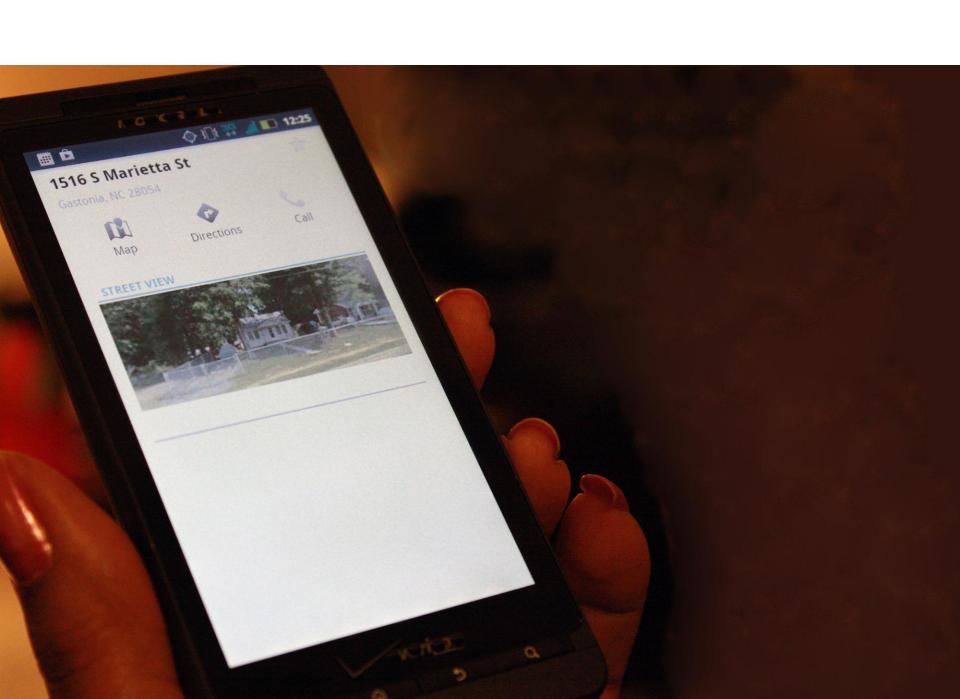
#### Actions Taken: 2011-12

- Governor's Budget (2012) recommended an additional 249 positions at a cost of \$12.2 million annually
- Legislature authorized the reclassification of vacant positions as PO positions
- DPS reclassified 50 positions (31 filled to date)
- DPS transitions SO officers to full PO officers
  - Cost to bring SO salaries to parity with PO salaries: approximately \$997,000 annually

#### Smartphone Initiative

- Developed entirely in-house by DPS' Information Services Department
- 2,094 phones programmed & deployed
- Completed in five weeks
- The only fully functional system of its kind in the country
- Deployment cost: \$312,320
- Yearly cost: \$1,295,600





#### Community Programming

# Treatment for Effective Community Services (TECS)

• Formerly the Criminal Justice Partnership Program, which was dissolved by JRA

- CJPP was a grant program to counties; TECS is a contract with vendors to provide specific services
  - Vendors are paid for services rendered

#### TECS, Continued

- The program is designed to support the use of evidence-based practices to reduce recidivism and to promote coordination between State and community-based corrections programs
- All vendors are required to provide the same services:
  - 80% Cognitive Behavioral Intervention (CBI)
  - 20% Substance Abuse

#### **Counties Receiving TECS Funding and Services**



# Substance Abuse In-Patient Programs

#### **DART-Cherry**

- A three-month intensive, drug and alcohol treatment program for men
- Budget: \$5.2 million
- FTE: 82
- Enrollment: 1,545
- Cost/day: \$50.03
- 300 treatment slots: 72% probationers, 28% parolees
- 86% completion rate

# Black Mountain Substance Abuse Center for Women

- Residential, 50-day program
- Budget: \$2.6 million
- FTE: 40
- Enrollment: 290
- Cost/day: \$133.29
- 87% completion rate

#### Other Supervision

#### Community Service Work Program

- CSWP requires the offender to work for free for public or nonprofit agencies in an area that will benefit the greater community.
- Each offender must pay a fee of \$225.00
- 11,970 offenders in CSWP

#### Electronic Monitoring

• New contract in 2012 reduced the cost of electronic monitoring by half (from \$9.38/day to \$4.42/day)

• Each offender pays a one-time fee of \$90

• 1,927 offenders on electronic monitoring

DPS also handles monitoring for the juvenile system

#### **Probation & Parole Commission**

• The 2012 Session: Expanded the Parole Commission to meet the increased caseloads resulting from JRA. Effective August 1, 2012, provided funding to convert two part-time Parole Commissioners to full time. Effective February 1, 2013, provided funding to establish one additional full-time Commissioner (S.L. 2012-142, Sec. 25.1)

### Post-Release Supervision and Parole Commission, Continued

- Now 4 members
- Appointed by the Governor
- Set the conditions for all offenders under postrelease supervision; review cases for parole (offenses prior to the Structured Sentencing Act)